

# Sovereign swaps and sovereign default

Fundamental versus confidence risk

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# Intro

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# Maturity management

- Countries manage their debt portfolio
  - Issue bonds of different maturities
  - Buy back bonds
  - Swap bonds
- Sovereign debt models (going back to Bulow-Rogoff):
  - Maturity management via secondary markets is costly and a bad idea when default risk is high

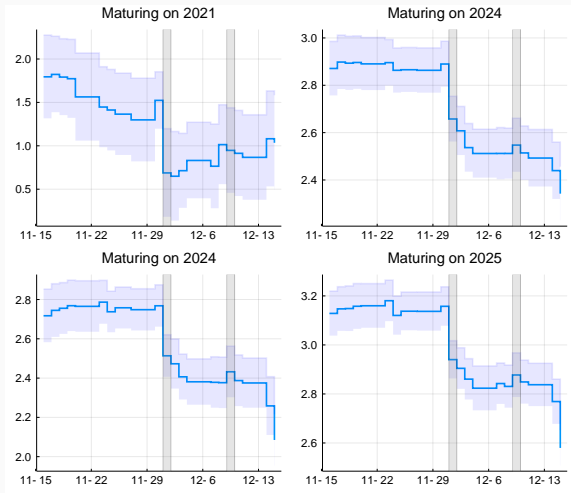
# **Dominican Republic**

## **December 2020 Swap**

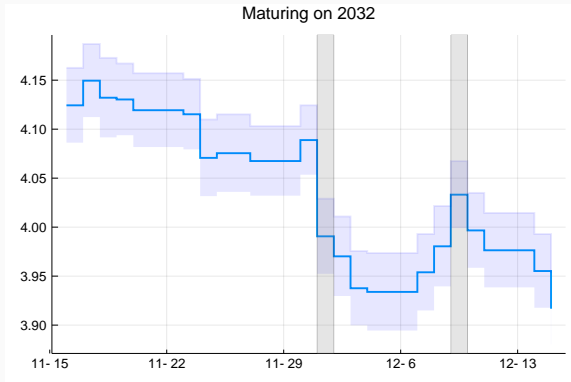
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- December 1st:
  - DR offers to buy back its short-term USD bond stock
  - Offer contingent on long-term issuance on Dec 8
- Involved 15% of the external bond stock
  - (Total external bond stock is 23% of GDP)
- No current resources used: [zero-cost trade](#)

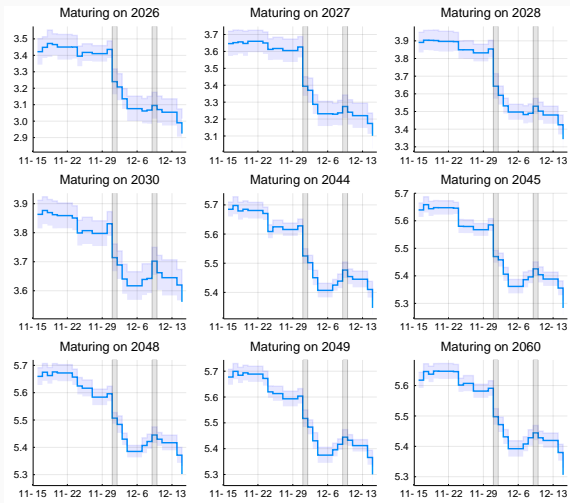
# Effect on yields: Bonds bought back



# Effect on yields: Bond issued



# Effect on yields: All other bonds



yield curve



# Summary of example

- Unexpected
- All bond yields decreased on announcement  
*Including the bond to be issued*
- Outcome:
  - Retired 85% of principal due in 2021
  - 40% of principal due in 2024
  - 15% of principal due in 2025

# Questions

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- Was this swap a good idea?
  - Standard sovereign debt models would say no

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- Was this swap a good idea?
  - Standard sovereign debt models would say no
- Revisit this question

## Swaps

- Informative about fundamental vs confidence risk
- Re-evaluate their benefit

# Model

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# Environment

- Based on Aguiar-Amador-Hopenhayn-Werning (2019)
- Small open economy model
  - Discrete time  $t = 0, 1, \dots$
- Domestic government:
  - Constant endowment (one good):  $y$
  - Utility flows:  $u(c)$
  - Discount:  $\beta$
- Foreign markets:
  - Risk-neutral, atomistic, discount  $R = 1 + r$
- Assumption (not key):  $\beta R = 1$

# Asset market structure

- Government debt's portfolio composed of two assets:
- Perpetuity,  $b_L$ :
  - Promises to pay  $r$  every period
  - Price  $q_L$

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- Perpetuity,  $b_L$ :
  - Promises to pay  $r$  every period
  - Price  $q_L$
- One-period bond,  $b_S$ :
  - Promises to pay  $R$  next period
  - Price  $q_S$
- Both prices = 1 without default risk



# Debt management

Government inherits portfolio  $(b_S^0, b_L^0)$

No long bond issuances

Assumption: Government issues only  $b_S$

*Note: this is without loss with only fundamental risk*

# Budget constraint

Government budget constraint (no default):

$$c = y - rb_L - Rb_S + q_S b'_S$$

where  $b'_S$  new stock of bonds

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*Note: Long-term bond price is irrelevant*

# Lack of commitment

$V(b_S, b_L)$ : Repayment value function

In case of a government default:

- Foreigners receive a payoff of 0
- Government receives outside value  $V^d$

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Two sources of default risk: Fundamental and Confidence

## Fundamental risk

- Prob  $1 - \lambda$ :  $V^d = \underline{V}$
- Prob  $\lambda$ :  $V^d \in [\underline{V}, \overline{V}]$  is drawn i.i.d.  $F(\cdot)$

Government defaults if  $V(b_S, b_L) < V^d$

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Government defaults if  $V(b_S, b_L) < V^d$

Default probability:

$$\lambda \times (1 - F(V(b_S, b_L)))$$

# Confidence risk

## Confidence risk (Cole-Kehoe)

- Prob  $\eta$ : lenders refuse to roll over bonds

Government defaults if:

$$u(y - rb_L - Rb_S) + \beta \mathbb{E} V(0, b_L) < \underline{V} \quad (1)$$



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$$\eta \times \mathbb{1}\{(b_S, b_L) \in C\}$$

$C$ :  $(b_S, b_L)$  such that (1) holds

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(ignoring  $\eta \times \lambda$ )

# Government's problem

$$V(b_S, b_L) = \max_{b'_S} \left\{ u(c) + \right. \\ \left. + \beta \left[ (1 - \lambda(1 - F(\tilde{V})) - \eta \mathbb{1}_{(b'_S, b_L) \in C}) \tilde{V} + \right. \right. \\ \left. \left. + \lambda \int_{\tilde{V}}^{\bar{V}} v^d dF(v^d) + \eta \mathbb{1}_{(b'_S, b_L) \in C} \underline{V} \right] \right\}$$

subject to:

$$c = y - rb_L - Rb_S + q_s(b'_S, b_L)b'_S$$

$$\tilde{V} = V(b'_S, b_L)$$

$\mathcal{B}_S$ : an optimal policy

One period bond price:

$$q_S(b_S, b_L) = 1 - \underbrace{\lambda(1 - F(V(b_S, b_L)))}_{\text{fundamental}} - \underbrace{\eta \mathbb{1}_{(b_S, b_L) \in C}}_{\text{confidence}}$$

*Note: function of both value and portfolio (capturing the two risks)*

# Equilibrium definition

## Markov Equilibrium

$V, q_S, C$  such that (i) government optimizes, (ii)  $C$  is defined by (1), and (iii) pricing equation holds

# Long term bond pricing

Given an equilibrium (and a corresponding  $\mathcal{B}_S$ )

$\Rightarrow q_L$  is a fixed point:

$$q_L(b_S, b_L) = q_S(b_S, b_L) \frac{r + q_L(\mathcal{B}_S(b_S, b_L), b_L)}{R}$$

*Represents the secondary market price of the long bond*

# Zero-cost trades

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# Unexpected zero-cost trades

Let  $V, q_S, C$  be an equilibrium

Suppose government has just issued to  $b_S^A, b_L^A$ , then

**Zero-cost trade:**  $(b_S^B, b_L^B)$  such that

$$q_S^B b_S^B + q_L^B b_L^B = q_S^B b_S^A + q_L^B b_L^A$$

where

$$q_S^B = q_S(b_S^B, b_L^B), \quad q_L^B = q_L(b_S^B, b_L^B)$$

$\Rightarrow$  Market value at ex-post prices is unchanged



## An unexpected zero-cost trade ...

Does not affect current consumption

But changes continuation value:

$$\begin{aligned}\mathbb{E}V(b_S^B, b_L^B) = & \left[1 - \lambda(1 - F(\tilde{V})) - \eta \mathbb{1}_{(b_S^B, b_L^B) \in C}\right] \tilde{V} + \\ & + \lambda \int_{\tilde{V}}^{\bar{V}} v^d dF(v^d) + \eta \mathbb{1}_{(b_S^B, b_L^B) \in C} \underline{V}\end{aligned}$$

where  $\tilde{V} = V(b_S^B, b_L^B)$

# The fundamental case

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# Fundamental risk

Consider  $\eta = 0$  (no confidence risk)

AAHW:

- Govt does not trade long-term bonds
- Zero-cost trades reduce government's utility

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Convexity of the value function + envelope condition

# Convexity and tangency

$$V(b_S^A, b_L^A) = v_A$$

Dual:

$$Rb_S^A = \max_{\{c_t, v_t, \Gamma_t\}} \left\{ \begin{aligned} &y - rb_L^A - c_1 + \\ &+ \Gamma_1(y - rb_L^A - c_2) \\ &+ \Gamma_2(y - rb_L^A - c_3) + \dots \end{aligned} \right\}$$

subject to:

$$v_t = U(c_t, c_{t+1}, \dots) \text{ with } v_0 = v_A$$

$$\Gamma_t = \Gamma_{t-1}(1 - \lambda(1 - F(v_t)))/R$$

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subject to:

utility – PK

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survival probability (discounted)



# Convexity and tangency

$$V(b_S^A, b_L^A) = v_A \qquad = (r + q_L^{A,1})b_L^A$$

Dual:

$$Rb_S^A = \max_{\{c_t, v_t, \Gamma_t\}} \left\{ \begin{array}{l} y - \overbrace{rb_L^A}^{\uparrow} - c_1 + \\ + \Gamma_1(y - \overbrace{rb_L^A}^{\uparrow} - c_2) \\ + \Gamma_2(y - \overbrace{rb_L^A}^{\uparrow} - c_3) + \dots \end{array} \right\}$$

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## Fundamental shocks: Iso-V lines

For  $V(b_S^A, b_L^A) = V(b_S^B, b_L^B) = v_A$ :

$$Rb_S^B \geq Rb_S^A - (r + q_L^{A,1})(b_L^A - b_L^B)$$

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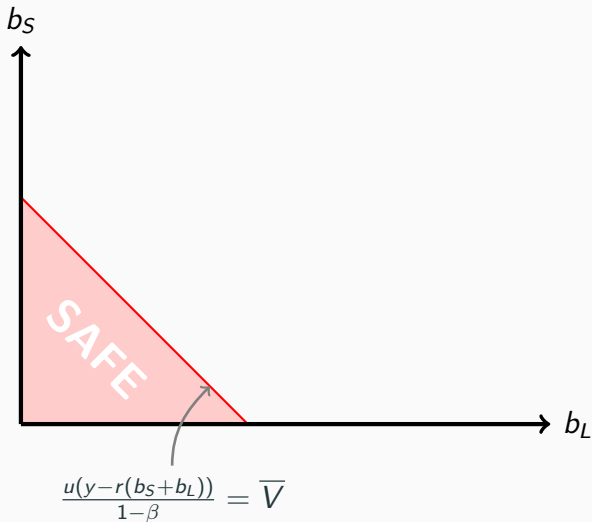
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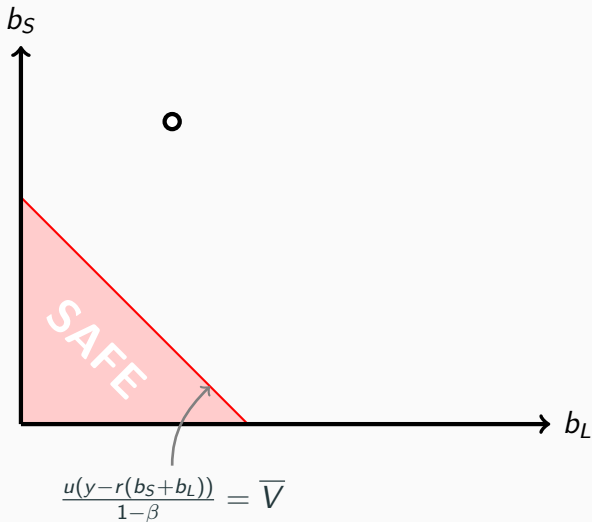
and prices are the tangent:

$$-\frac{r + q_L^{A,1}}{R} = -\frac{(1 - \lambda(1 - F(v)))(r + q_L^{A,1})/R}{(1 - \lambda(1 - F(v)))} = -\frac{q_L^A}{q_S^A}$$

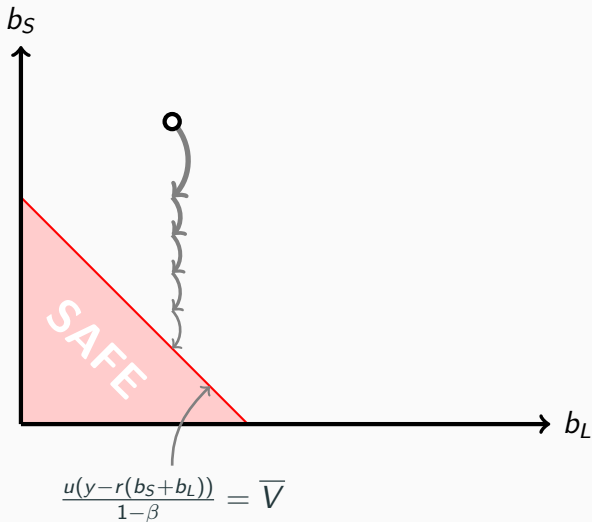
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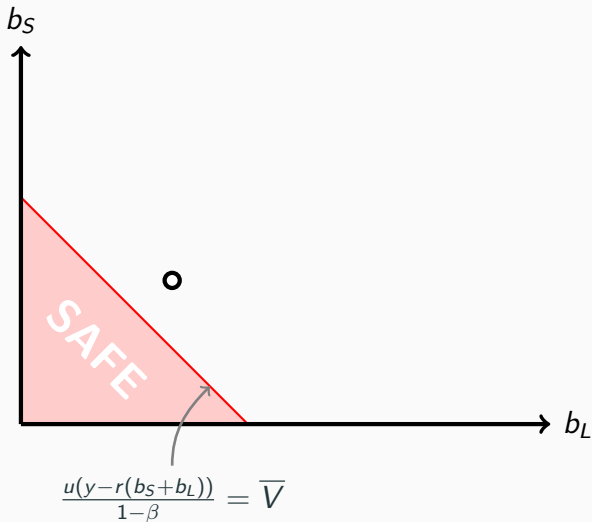


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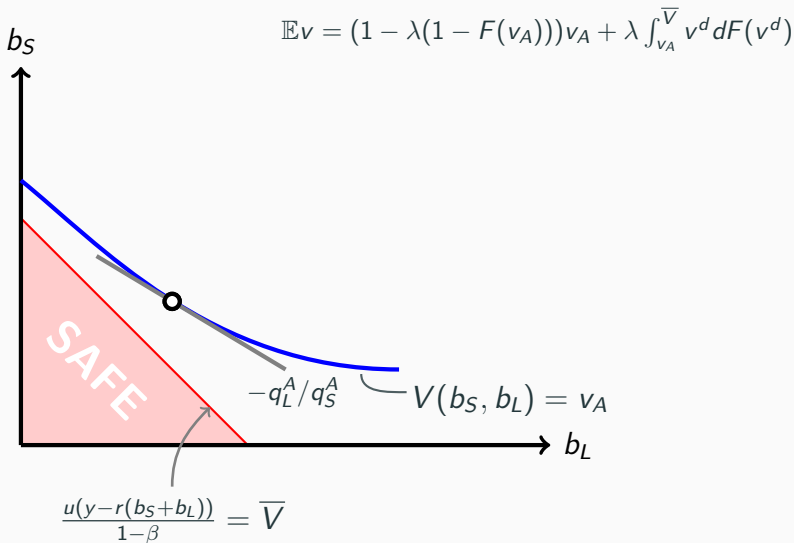




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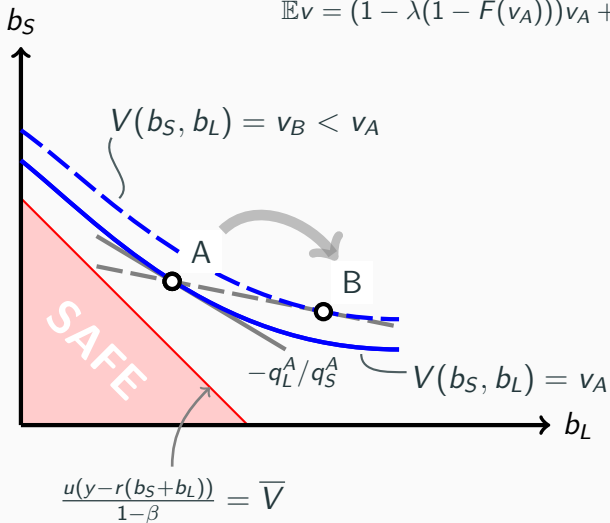


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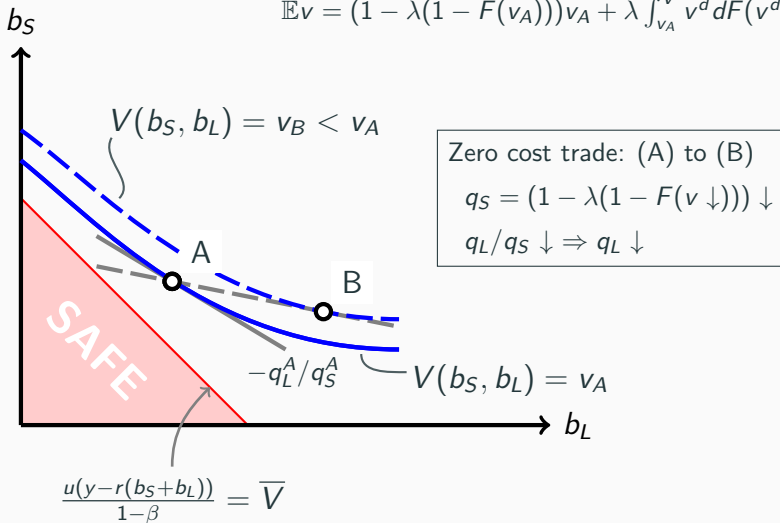
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# Results for fundamental shocks

## 1. Impossibility result

No zero-cost trade can increase the price of the one-period bond

Result 1 is general – holds for finite/infinite horizons, non-separable  $u$ , and arbitrary maturity structures!

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## 1. Impossibility result

No zero-cost trade can increase the price of the one-period bond

## 2. Maturity extension

A zero-cost trade that increases maturity **lowers** the long-term bond price

Result 1 is general – holds for finite/infinite horizons, non-separable  $u$ , and arbitrary maturity structures!

# Main takeaway

With only fundamental shocks:

- Debt swaps are a bad idea
- And some prices necessary decrease after a swap:
  - One-period bond price decreases
  - Long-term price decreases if maturity extended

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We cannot explain DR's swap with only fundamental shocks



# The case with confidence crises

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# Confidence crises

Suppose now that  $\lambda = 0$  (no fundamental shocks)

But  $\eta > 0$

The confidence crisis induces a default even when

$$V(b_S, b_L) > V^d$$

More crucially, maturity determines exposure to risk

*(Dual approach above fails)*

# Confidence crises

Exploiting  $\beta R = 1$ :

$$V(b_S, b_L) \leq \underbrace{\frac{u(y - r(b_S + b_L))}{1 - \beta}}_{\text{first best}}$$

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$$V(b_S, b_L) \leq \underbrace{\frac{u(y - r(b_S + b_L))}{1 - \beta}}_{\text{first best}}$$

With  $b_S = 0$ , first best is attainable as long as:

$$V(0, b_L) = \frac{u(y - rb_L)}{1 - \beta} \geq \underline{V}$$

Let  $\underline{b}_L$  be the threshold

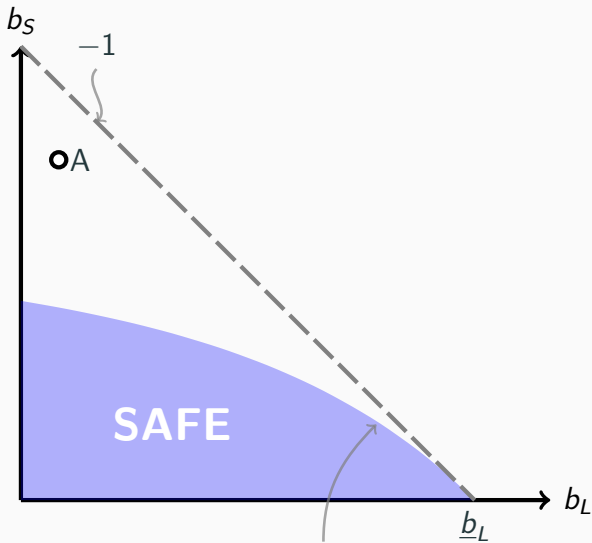
# Confidence crises

Consider  $(b_S, b_L) \in C$  with  $b_S + b_L \leq \underline{b}_L$ . Then

$$\mathbb{E}V(b_S, b_L) = \eta \underline{V} + (1 - \eta)V(b_S, b_L) < \frac{u(y - r(b_S + b_L))}{1 - \beta}$$

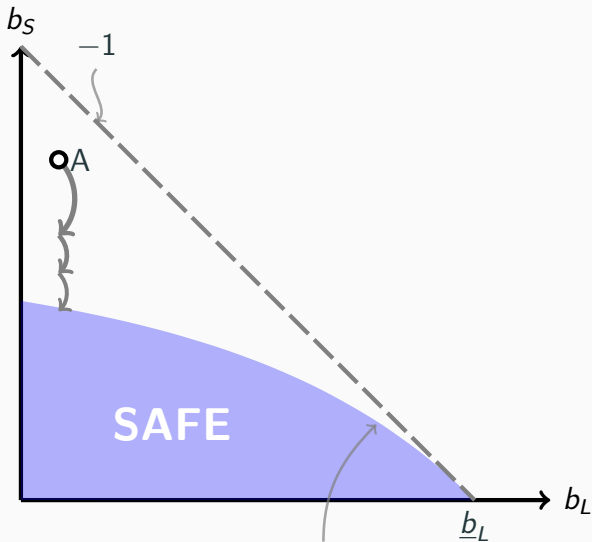
(not indifferent when defaulting!)

# Confidence crises: A graphical analysis



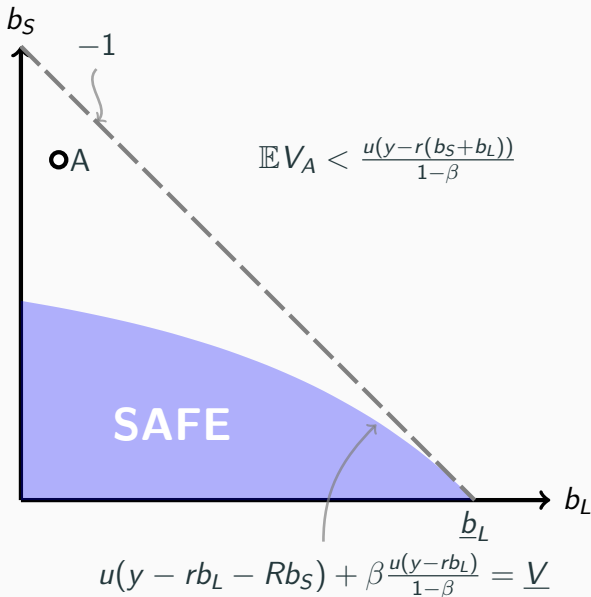
$$u(y - rb_L - Rb_S) + \beta \frac{u(y - rb_L)}{1 - \beta} = \underline{V}$$

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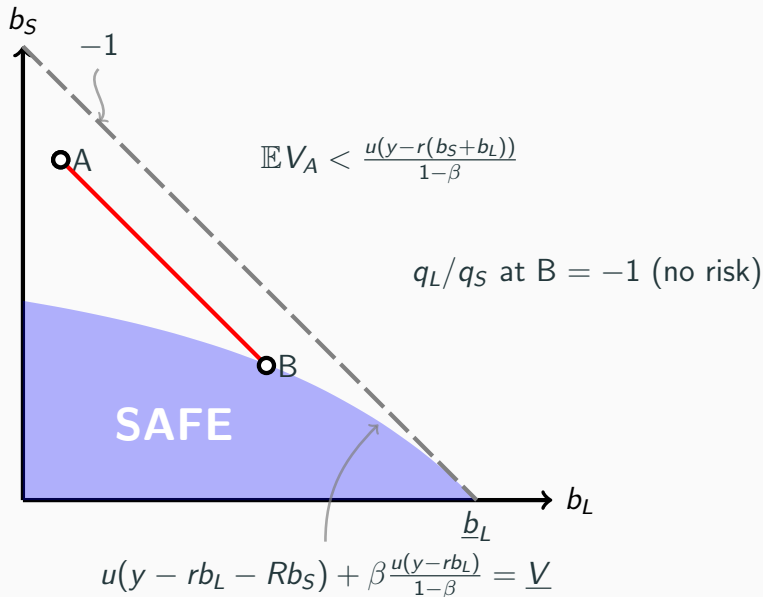
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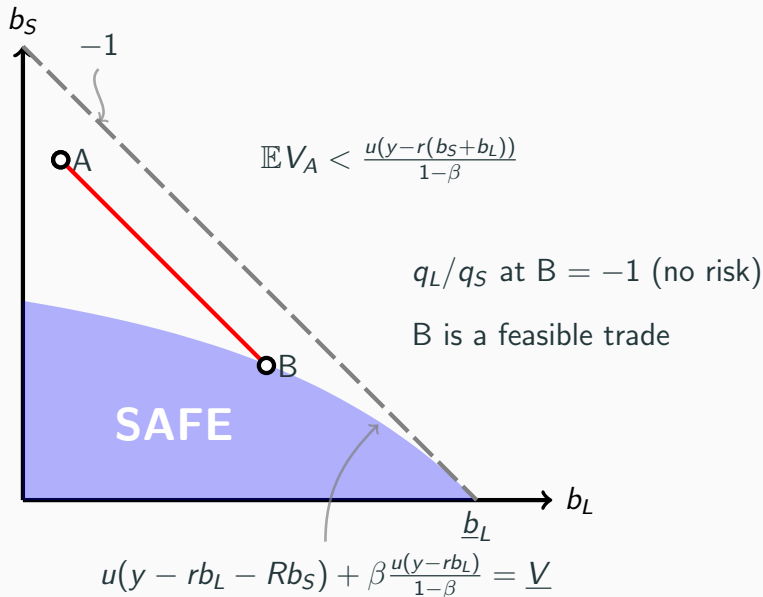




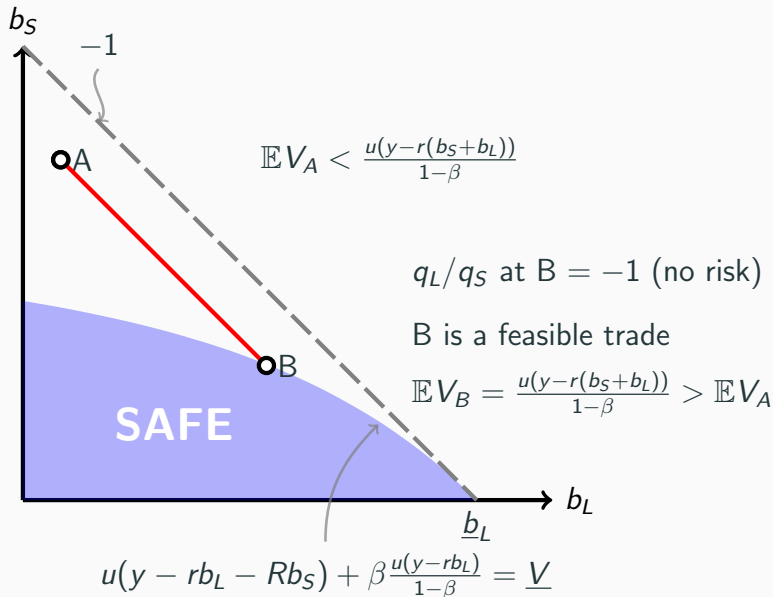
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## Confidence crises: The benefits of swaps

Let  $(b_S^A, b_L^A) \in C$  with  $b_S^A + b_L^A < \underline{b}_L$

Then exists a zero-cost trade to  $(b_S^B, b_L^B)$  with  $b_L^B > b_L^A$ ,  
 $q_S^B = q_L^B = 1$  and

$$\mathbb{E}V(b_S^B, b_L^B) > \mathbb{E}V(b_S^A, b_L^A)$$

Note that  $(b_S^A, b_L^A) \in C \Rightarrow q_S^A < 1$  and  $q_L^A < 1$

There is a swap that extends maturity, raises all prices,  
and increases welfare

But extreme in this case (all risk goes away)

## The two risks together

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# Simulations with two shocks

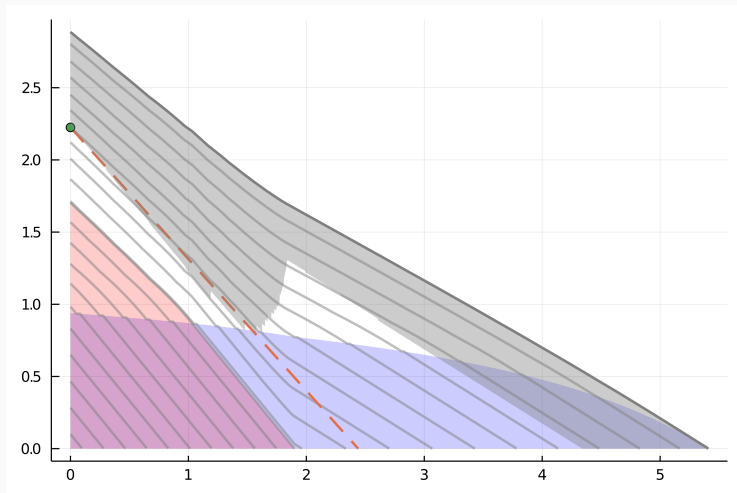
Two shocks  $\eta > 0$  and  $\lambda > 0$

Assume mass point:

$$F(v^d) = \begin{cases} 0 & ; v^d < \bar{V} \\ 1 & ; \text{otherwise} \end{cases}$$

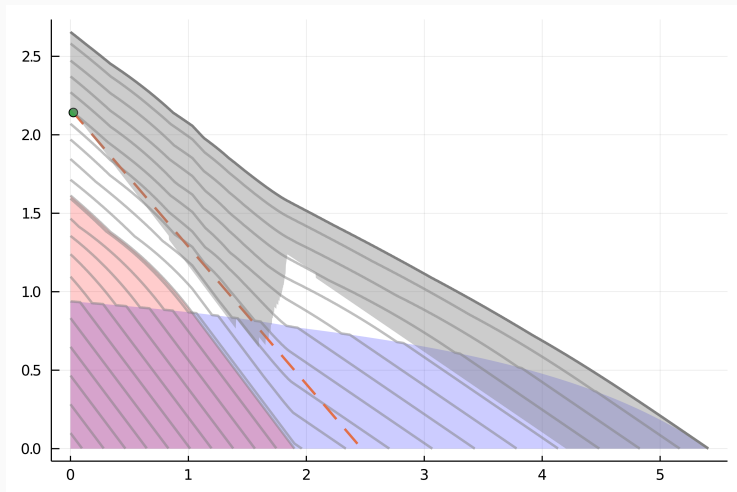
# Simulation result: Case 1

Lower  $\eta$



# Simulation result: Case 2

Higher  $\eta$





# Simulation results

- As  $\eta$  increases  $\Rightarrow$ : maturity extending swaps become useful
- We haven't found a case where maturity reduction is beneficial

# Conclusion

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# Conclusion

Swaps are informative about the nature of shocks

- Increase in all prices consistent with confidence (roll-over) risk having a major role
- When confidence risk is major concern  $\Rightarrow$   
Swaps can be a good idea

# Conclusion

Next steps:

- Quantify/decompose the risks?
- In process: collecting more data on swaps

Missing elements:

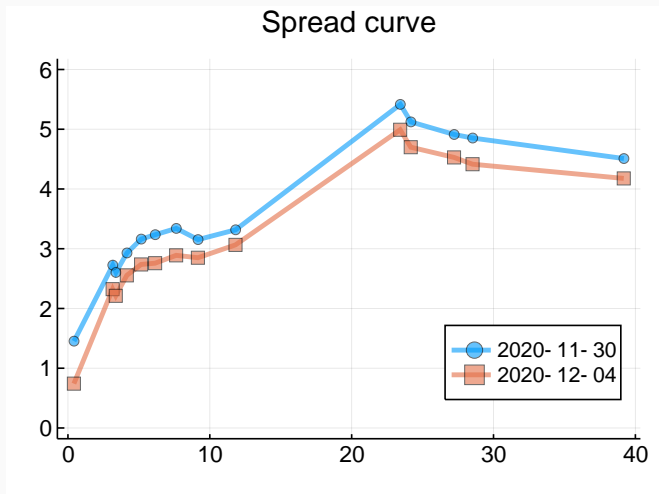
- Hedging fundamental shocks
- Variation in risk premia
- Preferred Habitat / Liquidity
- Signaling – Asymmetric Information

**Thank you!**

## Backup slides

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# Spread curve



# Simulation details

$$\underline{V} = \frac{u(y(1 - \bar{\tau}))}{1 - \beta}$$
$$\overline{V} = \frac{u(y(1 - \underline{\tau}))}{1 - \beta}$$

## Case 1:

$u = \log, \beta = 0.95, \bar{\tau} = 0.2, \underline{\tau} = 0.1, \lambda = 0.05, \eta = 0.01$

## Case 2:

$u = \log, \beta = 0.95, \bar{\tau} = 0.2, \underline{\tau} = 0.1, \lambda = 0.05, \eta = 0.03$