# Take the Short Route Sovereign Default and Debt Maturity

M. Aguiar<sup>1</sup> M. Amador<sup>2</sup> H. Hopenhayn<sup>3</sup> I. Werning<sup>4</sup>

<sup>1</sup>Princeton <sup>2</sup>Minneapolis Fed and Minnesota <sup>3</sup>UCLA <sup>4</sup>MIT

## **Crisis and Maturity**

- In crisis times, countries do not issue long-term bonds
  - even though yield curve flattens or inverts
- Why are governments doing this?
  - Term premia
  - Hedging
  - Incentives
- Issuances vs Stocks

#### What do we do

- Sovereign debt model with outside option shocks
  - Welfare theorem (of sorts)
  - Long-term bond markets are not used
    - Strict losses otherwise budget constraint shrinks
  - Only issue short-term debt stocks are not determined

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  - The way default probabilities evolve over time
    - level/slope of yield curve does not matter
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  - The way default probabilities evolve over time
    - level/slope of yield curve does not matter
  - Whether the government reduces or increases debt
- Key: Marginal price ≠ Average price
  - Bond auction data is promising

#### **Environment**

- Discrete time, infinite horizon
- Risk neutral foreign lenders, discount  $R^{-1}$
- Government of a small open economy
  - Endowment  $\{y_t\}_{t=0}^{\infty}$ , deterministic
  - ullet Preferences: felicity u and discount eta

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- Assumption:  $\beta R \leq 1$
- Eaton-Gersovitz timing / Markov equilibrium

### Asset markets

#### **Assets**

- One-period bond, bt
- Arbitrary portfolio of long-term bonds:

$$\textbf{\textit{I}}^t = \{\textit{I}_0,\textit{I}_1,\dots\}$$

 $oldsymbol{I}_k^t = I_k$ : payment due in k periods from now, t+k

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#### Notation

- Given inherited (b, I):  $b + I_0$  is amount of debt maturing today
- $I_{>k}^t = \{I_k, I_{k+1}, \dots\}$

- Governments inherits previous claims: b and  $I = \{l_0, l_1, \dots\}$
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#### If no default

- Issues one-period bonds b'
- New stock of long-term claims:  $I' = \{I'_0, I'_1, \dots\}$
- Budget constraint

$$b \le y_t - c - I_0 + q(b', I', t)b' + Q(I, I', b', t)$$
 (BC)

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#### Markov Equilibrium

- q(b', l', t): price of one-period bonds
- Q(I, I', b', t): cost of moving stock of legacy debt from I to I'

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### Incomplete markets

- I is contingent only on time
- $I' \in \Gamma(I, t) \leftarrow$  restrictions on claims that can be traded
  - "Not trading" is allowed:  $I_{\geq 1} \in \Gamma(I, t)$ .

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## If default

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# Assumptions on $v_t^D$

- Drawn from continuous CDF F<sub>t</sub>
- $\bullet \ \, \mathsf{Support} \, \left[ \underline{v}_t^D, \overline{v}_t^D \right] \subset \left[ \underline{V}, \overline{V} \right]$
- Independent across time
- $\underline{u} + \beta \overline{V} < \underline{v}_t^D$  and  $\overline{u} + \beta \int v dF(v) > \overline{v}_t^D$

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Drop the time subscripts from now on when clear

## Government's optimization

- V(b, I): equilibrium value function
- Government defaults if  $V(b, I) < v^D$
- Bellman:

$$V(b, \mathbf{I}) = \max_{c, b', \mathbf{I}'} \left\{ u(c) + \beta \int \max \left\{ V(b', \mathbf{I}'), v^D \right\} dF(v^D) \right\}$$
 subject to (BC) and  $\mathbf{I}' \in \Gamma(\mathbf{I})$ .

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- Consider b', I' state tomorrow
- Default probability is F(V(b', I'))
- Lenders' optimality ⇒ One-period bond price:

$$q(b', \mathbf{I}') = R^{-1}F(V(b', \mathbf{I}'))$$

# Lenders' optimality: Long-term trades

- Given b', I',  $\{V_{t+k}\}_{k=1}^{\infty}$ 
  - $V_{t+k}$ : value in t + k conditional on non-defaulting
  - Example:  $V_{t+1} = V(b', I')$

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$$\rho_k(b', I') = R^{-k} \prod_{i=1}^k F(V_{t+i})$$

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Lenders' optimality ⇒ Long-term trades:

$$Q(\mathbf{I}, \mathbf{I}', b') = \sum_{k=1}^{\infty} \rho_k(b', \mathbf{I}')(\mathbf{I}'_{k-1} - \mathbf{I}_k)$$

Note: 
$$Q(I, I_{>1}, b') = 0$$

# Equilibrium definition

## Markov Competitive Equilibrium

 $V, \rho, Q, q$  such that

- Government maximizes given Q, q.
- Q, q are prices consistent with V and  $\rho$
- ullet ho is consistent with policies that arise from V

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A welfare theorem (of sorts)

### Towards a welfare theorem

• Incentive compatible allocation  $\{c_k, V_k\}_{k=0}^{\infty}$ :

$$V_k = u(c_k) + \beta \int \max \left\{ V_{k+1}, v^D \right\} dF(v^D)$$

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- Planning problem
  - Sharing between government and new lenders
- If no default, have to pay legacy claims
  - $\Rightarrow$  Resources left to be shared:  $\{y_k l_k\}$

## Towards a welfare theorem: The planning problem

### Planning problem

$$B^{\star}(v, \mathbf{I}) = \sup_{\{c_k, V_k\}} \left\{ \sum_{k=0}^{k} \left( \prod_{i=1}^{k} R^{-1} F(V_i) \right) (y_k - l_k - c_k) \right\}$$
subject to:
$$V_0 \ge v$$

$$\{c_k, V_k\} \text{ is an incentive compatible allocation}$$

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#### Preliminaries:

• For  $v \ge \underline{v}^D$ , then  $V_0 = v$  and  $V_k \le \max\{v, \overline{V}^D\}$ 

Going back to equilibrium ..

## **Equilibrium value functions**

## Equilibrium problem

$$V(b, \mathbf{I}) = \max_{c, b', \mathbf{I}'} \left\{ u(c) + \beta \int \max \left\{ V(b', \mathbf{I}'), v^D \right\} dF(v^D) \right\}$$

$$b = y_t - \mathbf{I}_0 - c + q(b', \mathbf{I}')b' + Q(\mathbf{I}, \mathbf{I}', b')$$

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#### Dual

$$\begin{split} B(v, \textbf{\textit{I}}) &\equiv \max_{c, b', \textbf{\textit{I}}', v'} \left\{ y_t - \textbf{\textit{I}}_0 - c + q(b', \textbf{\textit{I}}')b' + Q(\textbf{\textit{I}}, \textbf{\textit{I}}', b) \right\} \\ v &= u(c) + \beta \int \max\{v', v^D\} dF(v^D) \\ v' &= V(b', \textbf{\textit{I}}') \text{ and } \textbf{\textit{I}}' \in \Gamma(\textbf{\textit{I}}, t) \end{split}$$

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#### Dual

$$\begin{split} B(v, \boldsymbol{I}) &\equiv \max_{c, b', \boldsymbol{I}', v'} \left\{ y_t - \boldsymbol{I}_0 - c + R^{-1} F(v') b' + Q(\boldsymbol{I}, \boldsymbol{I}', b) \right\} \\ v &= u(c) + \beta \int \max\{v', v^D\} dF(v^D) \\ v' &= V(b', \boldsymbol{I}') \text{ and } \boldsymbol{I}' \in \Gamma(\boldsymbol{I}, t) \end{split}$$

#### Towards a welfare theorem

- Want to show that  $B = B^*$  together with implementation
- Complication: The presence of Q in the dual problem
  - In C.E., choosing (b', I') determines v' = V(b', I') and hence q
  - But Q is affected by all future decisions not just today's

### Lemma 1

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$$B(V_0, I) = b = y_t - I_0 - c_0 + R^{-1}F(V_1)b_1 + Q(I, I^1, b_1)$$

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$$= B^*(V_0, I)$$

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$$B(v, I) \ge \max_{c, b', v'} \{ y_t - I_0 - c + R^{-1}F(v')b' \}$$

$$v = u(c) + \beta \int \max\{v', v^D\}dF(v^D)$$

$$v' = V(b', I_{\ge 1})$$

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#### Proof

$$B(v, I) \geq \max_{c, b', v'} \{ y_t - I_0 - c + R^{-1}F(v')B(v', I_{\geq 1}) \}$$

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• but (c, v') arbitrary  $\Rightarrow$  choose any  $\{c_k, V_k\}$  feasible in planning problem with  $V_0 = v$ 

Proof (cont.)

$$B(v, I) \ge y_t - I_0 + c_0 + R^{-1}F(V_1)B(V_1, I_{\ge 1})$$

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- Last term  $\rightarrow 0$
- As  $\{c_k, V_k\}$  was arbitrary and delivers  $v \Rightarrow B(v, I) \geq B^*(v, I)$

### A Welfare theorem and implementation

- Lemma 1:  $B(v, I) \leq B^*(v, I)$ 
  - ullet Uses the equilibrium pricing restrictions on Q
- Lemma 2:  $B(v, I) \ge B^*(v, I)$ 
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#### Welfare Theorem

 $B(v, I) = B^*(v, I)$ , and this can be attained by trading only one-period bonds

# The planning solution: The costs of default

$$\underbrace{ \left( y_{t} - \mathbf{I}_{0} \right) }_{F(V_{t+1})} \triangleright \underbrace{ \left( y_{t+1} - \mathbf{I}_{1} \right) }_{F(V_{t+2})} \triangleright \underbrace{ \left( y_{t+2} - \mathbf{I}_{2} \right) }_{F(V_{t+2})} \triangleright \underbrace{ \left( y_{t+1} - \mathbf{I}_{k} \right) }_{F(V_{t+2})}$$

# The planning solution: The costs of default

$$\underbrace{\left(y_{t}-\mathbf{I}_{0}\right)}_{F\left(V_{t+1}\right)}\underbrace{F\left(V_{t+1}-\mathbf{I}_{1}\right)}_{F\left(V_{t+2}\right)}\underbrace{F\left(V_{t+2}-\mathbf{I}_{2}\right)}_{F\left(V_{t+2}-\mathbf{I}_{2}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace{F\left(V_{t+k}-\mathbf{I}_{k}\right)}_{F\left(V_{t+k}-\mathbf{I}_{k}\right)}\underbrace$$

- Lower  $c_t$  and increase  $V_{t+k}$ 
  - Raises likelihood of "reaching" t + k
  - Raises cost of delivering initial v (consumption not smoothed)

# The planning solution: The role of legacy claims

$$\underbrace{\left(y_{t}-\mathsf{I}_{0}\right)}_{F\left(V_{t+1}\right)} \triangleright \underbrace{\left(y_{t+1}-\mathsf{I}_{1}\right)}_{F\left(V_{t+2}\right)} \triangleright \underbrace{\left(y_{t+2}-\mathsf{I}_{2}\right)}_{F\left(V_{t+k}\right)} \triangleright \underbrace{\left(y_{t+k}-\mathsf{I}_{k}\right)}_{F\left(V_{t+k}\right)}$$

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- *I<sub>k</sub>* ↑:
  - Less surplus to split in t + k
  - Less incentives to tilt consumption and reach that period
  - Default more likely

# The planning solution: The role of legacy claims

$$\underbrace{ \left( y_t - \mathbf{I}_0 \right)}_{F(V_{t+1})} \triangleright \underbrace{ \left( y_{t+1} - \mathbf{I}_1 \right)}_{F(V_{t+2})} \triangleright \underbrace{ \left( y_{t+2} - \mathbf{I}_2 \right)}_{F(V_{t+2})} \triangleright \underbrace{ \left( y_{t+k} - \mathbf{I}_k \right)}_{F(V_{t+k})}$$

- $I_k \uparrow$ :
  - Less surplus to split in t + k
  - Less incentives to tilt consumption and reach that period
  - Default more likely
- Higher  $I_k$  seems inefficient
  - Implementation: no need to play with I
  - What if you do? Can that be optimal too? No

• Let  $\{c_k, V_k\}$  be an optimal allocation given (v, I)

$$B^{\star}(v, \mathbf{I}) = \sum_{k=0}^{\infty} p_k (y_{t+k} - c_k - \mathbf{I}_k)$$

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· Optimality implies that

$$B^{\star}(v, I') \ge \sum_{k=0}^{\infty} p_k (y_{t+k} - c_k - I'_k) = B^{\star}(v, I) - \sum_{k=0}^{\infty} p_k (I'_k - I_k)$$

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$$B^{\star}(v, \mathbf{I}) = \sum_{k=0}^{\infty} p_k (y_{t+k} - c_k - \mathbf{I}_k)$$

Optimality implies that

$$B^*(v, l') \ge \sum_{k=0}^{\infty} p_k (y_{t+k} - c_k - l'_k) = B^*(v, l) - \sum_{k=0}^{\infty} p_k (l'_k - l_k)$$

- Value function is convex in I
  - ullet Tangent is given by prices:  $abla B^\star = \{-p_k\}_0^\infty$

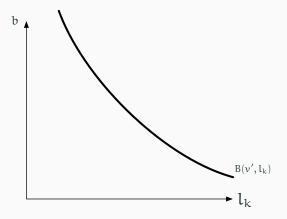
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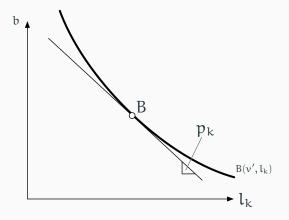
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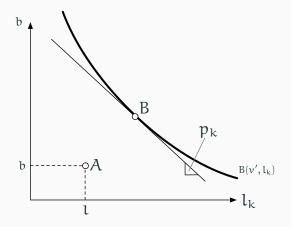
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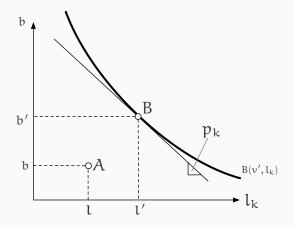
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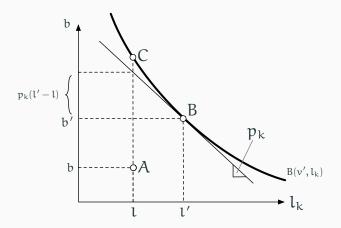
- Value function is convex in I
  - ullet Tangent is given by prices:  $abla B^\star = \{-p_k\}_0^\infty$
- Strictly convex in *I* if default probability interior
  - $\{p_k\}$  changes when I changes











### Taking stock

- Even though prices are always actuarially fair in equilibrium the price *schedule* deters the government from trading
  - Buy backs: greater incentives to save in the future
    - Increases the price of long-term bonds
  - Same for issuances in reverse: deter savings in the future
    - Lower the price of long-term bonds
  - All of these paths are already feasible with short-term trades
    - And cheaper

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    - Lower the price of long-term bonds
  - All of these paths are already feasible with short-term trades
    - And cheaper
- Prices moving with trades is key
  - If prices were constant, maturity is irrelevant.

## A Contract Theory Intuition

- One-period debt is optimal because it is an exclusive contract
  - Only one "principal" dealing with the "agent" at all times

### A Contract Theory Intuition

- One-period debt is optimal because it is an exclusive contract
  - Only one "principal" dealing with the "agent" at all times
- The following contract would also optimal:
  - Issue debt for N periods with time-varying coupons
  - Commit not to re-issue debt until the last coupon is paid
- But not time consistent
- Legacy bondholders at the mercy of future fiscal policy

#### A C.E. Intuition

- Short-term debt is like a variable cost
  - The default cost is paid in interest rate when rolled over incentivizing the government to do something about it
- Long-term debt is like a sunk cost
  - Default premium is paid at the time of issuance but after that ...

## A Stationary Economy

- Constant y
- Log utility
- $ullet v^D = rac{u((1- au)y)}{1-eta}$  where au is random
- Assets: One period bond, and a perpetuity
- ullet Two cases eta R = 1 and eta R < 1

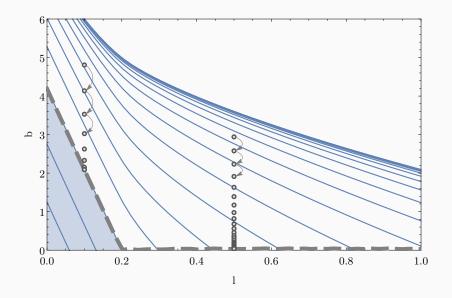
# A Stationary Economy: Euler Equation

• If 
$$v' > \overline{v}$$
: 
$$\frac{1}{u'(c')} - \frac{\beta R}{u'(c)} = 0$$

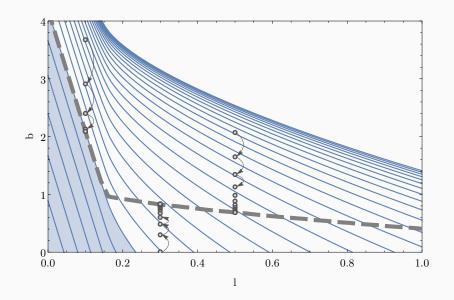
• If  $v' \in (\underline{v}, \overline{v})$ :

$$\frac{1}{u'(c')} - \frac{\beta R}{u'(c)} = \frac{f(v')}{F(v')} B^*(v', I)$$

# An Example Economy: $\beta R = 1$



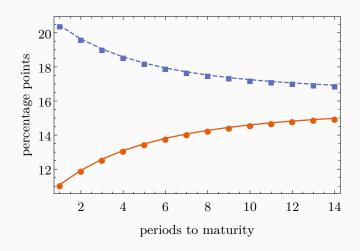
# An Example Economy: $\beta R < 1$



#### Yield curve

- Example shows another thing
- Given that bond prices (levels) are actuarially fair
  - Yield curve reflects the sequence of default probabilities
- The costs of trading long-term bonds is independent of this

### Example Economy $\beta R < 1$ : Yield curves



## Full Efficiency

• Promise to deliver  $B_{legacy}$  in value to legacy lenders:

$$B^{\star}(v, \mathbf{I}) = \sup_{\{c_k, V_k\}, \hat{\mathbf{I}}} \left\{ \sum_{k=0}^{\infty} \left( \prod_{i=1}^{k} R^{-1} F(V_i) \right) (y_k - \hat{\mathbf{I}}_k - c_k) \right\}$$
subject to:
$$V_0 \ge v$$

$$\{c_k, V_k\} \text{ is an incentive compatible allocation}$$

$$\sum_{k=0}^{\infty} \left( \prod_{i=1}^{k} R^{-1} F(V_i) \right) \hat{\mathbf{I}}_k \ge B_{\text{legacy}}$$

# **Full Efficiency**

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$$\sum_{k=0}^{\infty} \left( \prod_{i=1}^{k} R^{-1} F(V_i) \right) \hat{\mathbf{I}}_k \ge B_{\text{legacy}}$$

- Last constraint binds and  $\hat{I}_k$  drops out from the objective
- Converting entire portfolio to one-period debt is efficient for all
- Cannot be achieved in a decentralized equilibrium: holdouts

### Full efficiency: Holdouts

• Modified problem ( + holdout constraint):

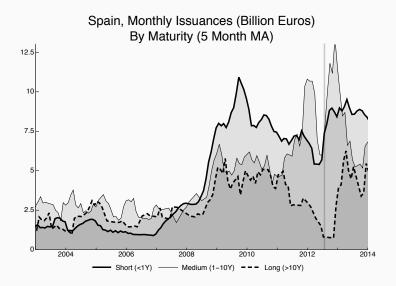
$$B^{\star}(v, \mathbf{I}) = \sup_{\{c_k, V_k\}, \hat{\mathbf{I}}} \left\{ \sum_{k=0}^{\infty} \left( \prod_{i=1}^k R^{-1} F(V_i) \right) (y_k - \hat{\mathbf{I}}_k - c_k) \right\}$$
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$$\{c_k, V_k\} \text{ is an incentive compatible allocation}$$

$$\sum_{k=0}^{\infty} \left( \prod_{i=1}^k R^{-1} F(V_i) \right) \hat{\mathbf{I}}_k \ge \sum_{k=0}^{\infty} \left( \prod_{i=1}^k R^{-1} F(V_i) \right) \mathbf{I}_k$$

Problem collapses to our previous planning problem

### Spain: Issuances



#### **Conclusions**

- Governments issue short-term when default risk is high. Why?
- This paper:
  - Sovereign debt model without insurance/hedging component
  - Sensitivity of long-term prices to issuances is larger than short
  - Marginal  $\neq$  Average is key
- Zero issuances is focal
  - behavior of stocks depends
- Missing: Self-fulfilling debt crisis a la Cole-Kehoe
- Next: Separating hedging vs incentives